

1
PUBLIC MEETING
2007 SOLID WASTE MANAGEMENT USER FEES

(Regional Council at its meeting on September 21, 2006, amended the following Clause by providing that Council waive the fee in Table 3 for Non-Residential Residual Waste.)

Ontario Regulation 244/02 under the *Municipal Act* prescribes that before passing a by-law imposing a waste management fee or charge, the municipality shall hold at least one public meeting at which any person who attends has an opportunity to make representation with respect to the matter. A public meeting was held by the Solid Waste Management Committee on September 13, 2006 at 9:00 a.m.

The Solid Waste Management Committee recommends the adoption of the recommendations contained in the following report, August 25, 2006, from the Commissioner of Transportation and Works:

1. RECOMMENDATIONS

It is recommended that:

1. The Solid Waste Management Committee consider any input from the Public Meeting that is required under Section 12 (6b) of *Ontario Regulation 244/02* under the *Municipal Act 2001*, held on September 13, 2006, on the 2007 Solid Waste Management user fees.
2. The user fees for solid waste management services for 2007 as set out in Tables 1, 2 and 3 of this report be approved.
3. The Regional Solicitor prepare the necessary by-law.
4. The Clerk forward this report to the Clerks of all the local municipalities as notification of the 2007 user fees schedule.

2. PURPOSE

The purpose of this report is to update the user fees for solid waste management services and authorize the establishment of a by-law as required under the *Municipal Act 2001*.

3. BACKGROUND

The Region charges user fees for residential, commercial and municipal customers at its transfer stations. Ontario Regulation 244/02 under the *Municipal Act 2001*, requires that public notice and a public meeting be held to establish annual user fees for waste management.

4. ANALYSIS AND OPTIONS

The Region recovers some of its operating and capital costs for the operation of its transfer stations and Asian Long-Horned Beetle compost material through user fees. Fees are collected on a tonnage basis where there are weigh scales and by the size of the vehicle for Asian Long-Horned Beetle material. The current by-law specifies the fees at the Georgina Transfer Station and for Asian Long-Horned Beetle waste (see Tables 1, 2 and 3). The 2007 user fee by-law must clarify how user fees are charged at any of the waste facilities owned or contracted by the Region.

4.1 Rationale for User Fees

The Region contracts with the private sector for the processing and disposal of all waste materials received at the transfer stations. As such, our costs are the sum of contractor, administrative, facility care, and promotional costs. The Region differentiates its user fees for municipal, residential and commercial users from a policy perspective to meet the following policy objectives:

- Residential users pay a flat fee which is subsidized by property taxes.
- Commercial users pay a market rate as the Region prefers that private sector transfer stations are used as a primary disposal option as Regional facilities have not been designed nor do they have the capacity to meet the total needs for this sector.
- Municipalities pay a market rate for any non-residential waste that they choose to deliver to the Region.

The Region only provides commercial users access to the Georgina Transfer Station and Asian Long-Horned Beetle site. Residential users have access to the Georgina Transfer Station, Household Hazardous Waste facilities, and compost sites. The Region also receives waste materials at its other two transfer stations in East Gwillimbury and Markham (contracted with Miller Waste Systems) from the local municipalities and there has been confusion as to whether the user fee by-law applies.

Report No. 5 of the Solid Waste Management Committee
Regional Council Meeting of September 21, 2006

Table 1
User Fees at the Waste Transfer Station in Georgina
Existing in 2006 and Recommended for 2007
(Proposed Changes are Shaded)

Material	Sources			
	Delivered By Residents		Industrial, Commercial And Institutional	
	Existing 2006	Recommended 2007	Existing 2006	Recommended 2007
Residual Waste	\$70.00 per tonne	\$70.00 per tonne	\$87.00 per tonne	\$87.00 per tonne
Compostable Yard Waste	No Charge	No charge	\$90.00 per tonne	\$90.00 per tonne
Tires:				
- car and light truck	\$3.50 each	\$3.50 each	\$3.50 each	\$3.50 each
- heavy truck (off rim)	\$21.00 each	\$21.00 each	\$21.00 each	\$21.00 each
- heavy truck (on rim)	\$26.00 each	\$26.00 each	\$26.00 each	\$26.00 each
- farm tractor (off rim)	\$350.00 per tonne	\$350.00 per tonne	\$350.00 per tonne	\$350.00 per tonne
- farm tractor (on rim)	\$400.00 per tonne	\$400.00 per tonne	\$400.00 per tonne	\$400.00 per tonne
Recyclable "Blue Box" Materials	No Charge	No charge	No Charge	No charge
Recyclable Electronic Equipment	No Charge	No charge	Not Accepted	Not accepted
Scrap Metal and Large Metal Appliances	No Charge	No charge	No Charge	No charge
Minimum Charge for Residual Waste	\$7.00 per load	\$7.00 per load	\$7.00 per load	\$25.00 per load
Minimum Charge for Compostable Yard Waste	No Charge	No Charge	\$7.00 per load	\$25.00 per load
Household Hazardous Waste and Electronic Waste	No charge	No charge	Not Applicable	Not Applicable

Table 2
Asian Long-Horned Beetle Yard Waste User Fees for Commercial Users
Existing in 2006 and Recommended for 2007

Vehicle Type	User Fee Per Load	
	Existing 2006 (\$)	Recommended 2007 (\$)
Pick up Truck	25.00	25.00
1 Tonne Truck	50.00	50.00
1 Tonne Van	50.00	50.00
Single Axle with Box	75.00	75.00
Cube Van	100.00	100.00
Landscape Trailers	100.00	100.00
Single Axle Dump Truck	150.00	150.00
Double Axle Dump Truck	200.00	200.00
Tri-Axle or 40 Cubic Yard Bin	400.00	400.00

Note: Customers also have the option of providing a ticket from a certified weigh scale and paying on a weight basis (\$100.00 per tonne)

4.1.1 Residual Waste

The direct cost to load, haul and dispose of waste in landfill is \$76 per tonne for 2007 at the Georgina Transfer Station. As such, the residential user is being subsidized \$6 per tonne through property taxes at the proposed fee of \$70 per tonne. The commercial fee at local privately operated transfer stations is reported to be \$86 per tonne and our current fee is \$87 per tonne. User fees for non-residential waste that municipalities and Regional departments deliver to the Waste Management Centre and the Southern Transfer Station (see Table 3) are lower than at the Georgina Transfer Station due to lower transportation costs to landfill. There is no change proposed for the user fee for residual waste at the Georgina Transfer Station for 2007 (see Table 1) except that the minimum charge for commercial loads be \$25 to cover our administration expenses.

4.1.2 Yard Waste

The Region's contracted processing cost is \$58 per tonne plus transfer and transportation. There is no change proposed for the user fee for yard waste (\$90 per tonne for ICI) at the Georgina Transfer Station for 2007 (see Table 1) except that the minimum charge for commercial loads be \$25 to cover our administrative expenses.

Residential customers can also drop off yard waste at the Georgina Transfer Station, Waste Management Centre and Miller Waste Bloomington Composting Site at no charge for 2007.

4.1.3 Tires

Current contract tire processing is \$300 per tonne for truck tires and \$200 per tonne for car tires. With the addition of our administrative and handling fees the cost is \$3.50 per car tire. There is no need to change the user fee for tires at the Georgina Transfer Station for 2007 (see Tables 1 and 3).

Table 3
User Fees for York Region Works Operations and Local Municipalities
Existing 2006 and Recommended for 2007
(Proposed Changes are Shaded)

Material	Georgina Transfer Station		Waste Management Centre	Southern Transfer Station (Miller Waste) Note 1
	Existing 2006	2007		
Residentially collected residual waste, yard waste(note 2), SSO, blue box	No Charge	No Charge	No Charge	No Charge
Non-Residential Residual Waste	\$87.00 per tonne	\$87.00 per tonne	\$78.00 Per tonne	\$71.00 per tonne
Compostable Yard Waste	\$90.00 per tonne	\$90 per tonne	Not Applicable	Not Applicable
Tires:				
- car and light truck	\$3.50 each	\$3.50 each	Not Applicable	Not Applicable
- heavy truck (off rim)	\$21.00 each	\$21.00 each	Not Applicable	Not Applicable
- heavy truck (on rim)	\$26.00 each	\$26.00 each	Not Applicable	Not Applicable
- farm tractor (off rim)	\$350.00 per tonne	\$350.00 per tonne	Not Applicable	Not Applicable
- farm tractor (on rim)	\$400.00 per tonne	\$400.00 per tonne	Not Applicable	Not Applicable
Recyclable "Blue Box" Materials	Not Accepted	Not Accepted	No Charge	No Charge
Residential Recyclable Electronic Equipment	No Charge	No Charge	Not Applicable	Not Applicable
Source Separated Organics (SSO)	Not Applicable	Not Applicable	\$150.00 per tonne	\$150.00 per tonne
Scrap Metal and Large Metal Appliances	No Charge	No Charge	Not Applicable	Not Applicable
Minimum Charge for Residual Waste, SSO and Compostable Yard Waste	\$7.00 per load	\$25.00 per load	\$25.00 per load	\$25.00 per load

Note 1: Only residual waste is received at this facility until the new transfer station is constructed and open in mid 2007.

Note 2: Yard waste is to be delivered to the Miller Waste Bloomington Composting facility.

4.1.4 Scrap Metal

The market price to sell recovered metal is expected to remain high for 2007 and this revenue offsets our handling costs. Therefore there is no charge to dispose of metals and no change is proposed for the user fee for scrap metal waste at the Georgina Transfer Station for 2007 (see Tables 1 and 3).

4.1.5 Asian Long-Horned Beetle

The contracted processing cost for Asian Long-Horned Beetle material is \$86 per tonne. The user fee is a reflection of our administrative and operational costs in addition to the contractor costs. There is no change proposed for the user fee for Asian Long-Horned Beetle material for 2007 (see Tables 2 and 3).

4.1.6 Blue Box Material

The market price to sell processed blue box materials is expected to continue to decrease in 2007 but the revenue will cover our processing costs. As a policy we receive blue box material for free to encourage people to divert it from waste. There is no change proposed for the user fee for blue box material for 2007 (see Tables 1 and 3).

4.1.7 Source Separated Organics

The Region did not have a user fee for Source Separated Organics (SSO) in 2006 as the program was not fully established. For 2007 the Region will be providing SSO transfer facilities for municipally-collected material for free and for non-residential SSO collected by municipalities at a fee of \$150 per tonne.

5. FINANCIAL IMPLICATIONS

User fees account for 3.9% of the total funding in the draft 2007 Solid Waste Management Operating Budget. The proposed user fees for 2007 are noted in Tables 1, 2 and 3. It is estimated that \$1.13 million will be raised through the user fees identified in this report for 2007.

Some local municipalities have not paid the fees related to the disposal of waste from their works yards, municipal and recreational facilities since 2003. This issue is discussed in a separate report to the Solid Waste Management Committee.

6. LOCAL MUNICIPAL IMPACT

The Region provides municipalities free disposal for all waste material collected in their residential programs. Municipalities need to ensure that they budget sufficient funds for the user fees for all non-residential material delivered to Regional transfer stations and facilities.

7. CONCLUSION

Ontario Regulation 244/2 under the *Municipal Act 2001* requires that a new by-law for the 2007 Waste Management User Fee be approved by Council by January 1, 2007. This report recommends that the majority of the fees stay the same for 2007 as they were in 2006. The proposed changes are to increase the minimum load charge for commercial and non-residential material to \$25 per load and a new fee for source separated organics which is a new program for 2007.

The Senior Management Group has reviewed this report.