

**THE
REGIONAL MUNICIPALITY
OF YORK**

**2007
CONSOLIDATED
FINANCIAL
STATEMENTS**

2007 Financial Statements

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AUDITORS' REPORT

To the Members of Council, Inhabitants and Ratepayers of
The Regional Municipality of York

We have audited the consolidated statement of financial position of The Regional Municipality of York (the "Region") as at December 31, 2007 and the consolidated statements of financial activities and changes in financial position for the year then ended. These financial statements are the responsibility of the Region's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the Region as at December 31, 2007 and the results of its operations and the changes in its financial position for the year then ended in accordance with Canadian generally accepted accounting principles.

Our audit was conducted for the purpose of forming an opinion on the basic financial statements taken as a whole. The current year's supplementary information included in the schedules is presented for additional analysis and is not a required part of the basic financial statements. Such supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

Chartered Accountants, Licensed Public Accountants

Toronto, Canada

April 4, 2008

THE REGIONAL MUNICIPALITY OF YORK
Consolidated Statement of Financial Position
As at December 31, 2007

	2007	2006
	\$	\$
ASSETS		
Financial Assets		
Cash and cash equivalents (Note 3)	264,633,856	172,570,180
Accounts receivable (Note 4)	128,183,105	170,020,615
Investments (Note 3)	971,895,603	879,243,426
Debt amounts recoverable from		
Area municipalities (Notes 5 & 9a)	150,269,381	127,631,097
School boards (Notes 5 & 9a)	-	6,612,000
Total	1,514,981,945	1,356,077,318
LIABILITIES		
Accounts payable and other liabilities	211,148,014	207,283,447
Accrued interest on long-term liabilities	8,740,641	8,736,744
	219,888,655	216,020,191
Employee benefit obligations (Note 7)	76,770,823	67,694,247
OSIFA loans (Note 7f)	17,251,211	13,236,839
Gross long-term liabilities (Note 5)	1,261,189,750	1,166,708,822
Retirement and sinking fund debenture (Note 5)	14,715,041	1,854,748
	1,589,815,480	1,465,514,847
Deferred revenue-obligatory reserve funds (Note 6)	541,939,049	516,690,529
Total	2,131,754,529	1,982,205,376
Net Debt	(616,772,584)	(626,128,058)
Non Financial Assets		
Prepaid expenses and inventory	15,771,471	6,620,173
	(601,001,113)	(619,507,885)
Municipal Position		
Capital fund (Note 1b ix)	58,806,570	9,892,947
Investments in social housing and rapid transit	(16,687,444)	(8,579,258)
Reserves and reserve funds	574,404,676	504,639,326
Total fund balances	616,523,802	505,953,015
Amounts to be recovered (Note 7)	(1,217,524,915)	(1,125,460,900)
Total Municipal Position	(601,001,113)	(619,507,885)

The accompanying notes are an integral part of these Consolidated Financial Statements.

THE REGIONAL MUNICIPALITY OF YORK
Consolidated Statement of Financial Activities
For the year ended December 31, 2007

	Budget (Unaudited) \$	2007 \$	2006 \$
Revenues			
Net taxation/user charges	783,245,602	803,628,396	736,367,906
Transfer payments	232,411,261	240,610,677	219,296,440
Development contributions	208,346,640	164,519,592	132,379,263
Fees and services	120,965,719	91,616,957	89,020,678
Interest	-	20,148,999	18,402,311
Other	8,313,031	89,738,528	52,971,781
Total Revenues	1,353,282,253	1,410,263,149	1,248,438,379
Expenditures			
Current			
General government	64,207,300	66,417,149	64,513,941
Protection to persons and property	186,874,700	186,891,603	169,413,205
Transportation services	199,849,040	193,730,523	185,624,723
Environmental services	146,280,800	145,278,950	130,826,223
Health and emergency services	83,468,700	80,428,879	79,366,410
Community services	204,832,242	197,108,270	208,865,550
Social housing	111,344,471	107,064,509	107,728,525
Planning and development	6,494,900	6,316,851	5,845,353
Total Current	1,003,352,153	983,236,734	952,183,930
Capital			
General government	15,102,600	11,081,225	8,870,851
Protection to persons and property	17,875,900	13,563,348	9,021,195
Transportation services	162,818,605	135,901,131	111,995,417
Environmental services	311,407,100	249,324,215	281,351,673
Health and emergency services	2,846,200	1,851,589	3,391,134
Community services and housing	10,482,000	5,949,433	9,901,981
Planning and development	78,100	-	-
Total Capital	520,610,505	417,670,941	424,532,251
Total Expenditures	1,523,962,658	1,400,907,675	1,376,716,181
(Increase) decrease in Net Debt		9,355,474	(128,277,802)
Change in Non Financial Assets		9,151,298	794,910
Increase in Amounts to be Recovered (Note 7)		92,064,015	198,995,096
Increase in Fund Balances		110,570,787	71,512,204

The accompanying notes are an integral part of these Consolidated Financial Statements.

THE REGIONAL MUNICIPALITY OF YORK
Consolidated Statement of Changes in Financial Position
For the year ended December 31, 2007

	2007	2006
	\$	\$
Operations		
(Increase) decrease in net debt	9,355,474	(128,277,802)
Uses:		
Decrease in accounts payable and other liabilities	-	(23,837,345)
	<u>0</u>	<u>(23,837,345)</u>
Sources:		
Decrease in accounts receivable	41,837,510	25,216,866
Increase in accounts payable and other liabilities	3,864,567	-
Increase in accrued interest on long-term liabilities	3,897	1,721,508
Increase in employee benefit obligations	9,076,576	11,709,323
Increase in deferred revenue-obligatory reserve funds	25,248,520	1,634,218
	<u>80,031,070</u>	<u>40,281,915</u>
Net change in cash and cash equivalents from operations	<u>89,386,544</u>	<u>(111,833,232)</u>
Investing		
Net (increase) decrease in investments	<u>(92,652,177)</u>	<u>140,726,530</u>
Financing		
Long-term debt issued	184,324,993	243,608,393
Long-term debt repaid	(92,890,869)	(71,122,071)
Interest earned on own sinking funds	(119,187)	-
OSIFA loans	4,014,372	13,172,934
Net increase in cash and cash equivalents from financing	<u>95,329,309</u>	<u>185,659,256</u>
Net increase (decrease) in cash and cash equivalents	92,063,676	(66,900,506)
Opening cash and cash equivalents	<u>172,570,180</u>	<u>239,470,686</u>
Closing cash and cash equivalents	<u><u>264,633,856</u></u>	<u><u>172,570,180</u></u>

The accompanying notes are an integral part of these Consolidated Financial Statements.

The Corporation of the Regional Municipality of York (the “Region”) was incorporated as a municipality in 1971 by the Province of Ontario. The area municipalities within the regional boundaries include the towns of Aurora, East Gwillimbury, Georgina, Markham, Newmarket, Richmond Hill, Whitchurch-Stouffville, the Township of King and the City of Vaughan.

1. ACCOUNTING POLICIES

The consolidated financial statements of the Regional Municipality of York are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants.

The focus of PSAB financial statements is on the financial position of the Region and the changes thereto. The Consolidated Statement of Financial Position reports the financial assets and liabilities, and the non financial assets and liabilities of the Municipality. Financial assets are those assets which could provide resources to discharge existing liabilities or finance future operations. Municipal position represents the financial position and is the difference between assets and liabilities. This provides information about the Municipality’s overall future revenue requirements and its ability to finance activities and meet its obligations.

a) Basis of Consolidation

- i) These consolidated financial statements reflect the assets, liabilities, sources of financing and expenditures in the Current Fund, Capital Fund, Reserves and Reserve Funds of all entities which are accountable to and controlled by the Region. They include the activities of all committees of Council, York Region Police Services Board, Housing York Inc. and York Region Rapid Transit Corporation (Rapidco).

Certain 2006 comparative figures have been reclassified to conform to current presentation.

- ii) The financial activities of the sinking fund are not included in these statements.
- iii) Funds held in trust by the Region for the residents of Newmarket Health Centre and Maple Health Centre and their related operations are not included in the financial statements. The financial activity and position of the trust funds and donations received on behalf of the Centres are reported separately in the Residents’ Trust Funds and Donation Account Statement of Financial Position, and Statement of Financial Activities.

b) Basis of Accounting

i) Accrual Basis of Accounting

Sources of financing and expenditures are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available and measurable; expenditures are the cost of goods and services and are recognized when acquired in the period, whether or not payments have been made or invoices received.

ii) Capital Assets

The historical cost and accumulated depreciation for capital assets are not recorded for municipal purposes. Capital assets are reported as expenditures in the Consolidated Statement of Financial Activities in the year of acquisition.

iii) Use of Estimates

Since precise determination of many assets and liabilities is dependent upon future events, the preparation of periodic financial statements necessarily involves the use of estimates and approximations.

iv) Deferred Revenue-Obligatory Reserve Funds

Development Charges, collected under the authority of Sections 33 to 35 of the Development Charges Act 1997, are reported as Deferred Revenue in the Consolidated Statement of Financial Position in accordance with the recommendations of PSAB. Amounts applied to qualifying capital projects are recorded as revenues in the fiscal period in which the funds are expended on qualifying capital projects.

The Region receives federal gas tax revenues under a municipal funding agreement with the Association of Municipalities of Ontario for the transfer of the revenues. These funds, by their nature, are restricted in their use and until applied to applicable capital works are recorded as deferred revenue. Amounts applied to qualifying capital projects are recorded as revenue in the fiscal period they are expended.

v) Reserves and Reserve Funds

Certain amounts, as approved by Regional Council, are set aside in reserves and reserve funds for future operating and capital purposes. Transfer to and/or from reserves and reserve funds are an adjustment to the respective fund when approved.

vi) Government Transfers

Government transfers are recognized in the period in which the events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made. They consist of grants and subsidies received for various operating and capital programs.

vii) Investments

Investment income earned on surplus current fund, capital fund, reserves and reserve funds (other than development charges) are reported as revenue in the period earned. Investment income on the development charge reserve funds is added to the fund balance and form part of the respective deferred revenue balances.

Investments are carried at the lower of cost and market value. Any discount or premium is amortized over the remaining term of the investments.

viii) Pensions and Employee Benefits

The Region accounts for its participation in the Ontario Municipal Employee Retirement System (OMERS), a multi-employer public sector pension fund, as a defined benefit plan. Vacation entitlements are accrued for as entitlements are earned. Sick leave benefits are accrued where they are vested and subject to pay out when an employee leaves the Region's employ.

Other post-employment benefits are accrued in accordance with the projected benefit method prorated on service and management's best estimate of salary escalation and retirement ages of employees. Actuarial valuations, where necessary for accounting purposes, are performed triennially. The discount rate used to determine the accrued benefit obligation was determined by reference to market interest rates at the measurement date on high-quality debt instruments with cash flows that match the timing and amount of expected benefit payments. Unamortized actuarial gains or losses are amortized on a straight-line basis over the expected average remaining service life of the related employee groups. Unamortized actuarial gains/losses for event-triggered liabilities, such as those determined as claims related to WSIB are amortized over the average expected period during which the benefits will be paid. The cost of plan amendments is accounted for in the period they are adopted.

Where applicable, the Region has set aside reserve funds intended to fund these obligations, either in full or in part. These reserve funds were created under municipal by-law and do not meet the definition of a plan asset under CICA PS 3250 Retirement Benefits. Therefore, for the purpose of these financial statements, the plans are considered unfunded.

ix) Municipal Position-Capital Fund

Approval of Council has been obtained for the pending issues of long-term liabilities and for those commitments to be financed from revenues beyond the term of the Council.

2. BUDGET FIGURES

The Regional Municipality of York's Council completes a review of its operating and capital budgets each year. The approved operating budget for 2007 is reflected on the Schedule of Current Fund Operations and is included in the budget figures presented in the Consolidated Statement of Financial Activities. The budget as approved by Regional Council includes those expenditures which are part of current tax levies and user charges. Figures are restated to include accruals for amounts accounted for in these financial statements subject to future funding.

Budgets established for the Capital Fund and Reserves and Reserve Funds are set on a project-oriented basis, spending of which may be carried out over one or more fiscal years. The budgets reflected in the Schedule of Capital Fund Operations and the Schedule of Reserves and Reserve Funds and included in the Consolidated Statement of Financial Activities is an annual budget only as required by the recommendations of the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

3. INVESTMENTS

Included in cash and cash equivalents are short-term investments of \$249,267,553 (2006 - \$183,498,486) with a market value of \$249,297,964 (2006 - \$183,431,882).

Long-term investments of \$971,895,603 (2006 - \$879,243,426) have a market value of \$971,211,792 (2006 - \$878,526,507).

Cash and cash equivalents and long-term investments include \$541,939,049 (2006 - \$516,690,529) of restricted funds as required under legislation to fund obligatory reserve funds.

4. ACCOUNTS RECEIVABLE

This amount is comprised of the following:

	2007	2006
	\$	\$
Government of Canada	12,089,099	39,065,063
Government of Ontario	13,010,254	13,962,604
Other Municipalities	84,584,337	65,964,952
Others	22,731,168	55,225,312
	<u>132,414,858</u>	<u>174,217,931</u>
Less: Allowance for Doubtful Accounts	4,231,753	4,197,316
	<u>128,183,105</u>	<u>170,020,615</u>

5. LONG-TERM LIABILITIES

- a) The balance for long-term liabilities reported on the Consolidated Statement of Financial Position is made up of the following items. Interest rates for the debts range from 2.4% to 11.5%.
The total gross amount of the long-term liabilities to be retired by sinking funds is \$427,700,000 (2006 - \$277,700,000). The amount of the sinking funds assets available to retire debt is \$14,715,041 (2006 - \$1,854,748).

	2007 \$	2006 \$
Total long-term liabilities incurred by the Municipality including those incurred on behalf of school boards and area municipalities and outstanding at the end of the year amount to	1,167,905,437	1,070,667,929
Mortgages payable by Housing York Inc.	<u>93,284,313</u>	<u>96,040,893</u>
	1,261,189,750	1,166,708,822
Retirement and sinking fund debenture	14,715,041	1,854,748
Less: Recoverable from area municipalities	150,269,381	127,631,097
Recoverable from school boards	<u>0</u>	<u>6,612,000</u>
Net long-term liabilities at the end of the year	<u>1,125,635,410</u>	<u>1,034,320,473</u>

- b) Long-term liabilities are repayable as follows:

2008	\$117,533,301
2009	113,290,416
2010	128,109,418
2011	118,495,379
2012	118,481,734
Thereafter	480,409,903
Net sinking fund debt repayable according to actuarial recommendations	<u>49,315,259</u>
	<u>\$1,125,635,410</u>

Long-term liabilities are financed through a combination of development charges, water and sewer rates, and tax levy.

c) **Charges for Net Long-term Liabilities**

Total interest charges for the year for net long-term liabilities which are included in the Consolidated Statement of Financial Activities are \$49,609,458 (2006 - \$42,250,405).

6. DEFERRED REVENUE-OBLIGATORY RESERVE FUNDS

Included in deferred revenue are development charges of \$531,977,214 (2006 - \$508,006,949) and federal gas tax revenues of \$9,961,835 (2006 - \$8,683,580).

THE REGIONAL MUNICIPALITY OF YORK
Notes to the Consolidated Financial Statements
December 31, 2007

7. AMOUNTS TO BE RECOVERED

Amounts to be recovered represent liabilities established for accrual accounting purposes expected to be settled in future periods. In some cases, reserves have been established to fund these amounts. In other cases, the liabilities are to be funded from future years' budgetary allocations. Net increase in amounts to be recovered is \$92,064,015 (2006 - \$198,995,096).

	2007 \$	2006 \$
Long-term liabilities	1,110,920,369	1,032,465,725
Benefits payable for early retirees (c)	28,984,474	26,841,548
OSIFA loans (f)	17,251,211	13,236,839
Long-term disability claims (e)	16,510,390	12,538,901
Vested sick leave benefits (a)	15,579,214	14,296,356
Vacation payable	11,085,811	10,221,121
Accrued interest payable on long-term liabilities	8,740,641	8,736,744
Workers' compensation obligations (d)	4,610,934	3,796,321
Insurance claims (Note 9b)	3,841,871	3,327,345
	<u>1,217,524,915</u>	<u>1,125,460,900</u>

Actuarial valuations: The following table sets out the extrapolated results for each of the plans as at December 31, 2007.

	Benefits payable for early retirees \$	Vested sick leave benefits \$	Long term disability \$	Workers' compensation \$	2007 total \$
Accrued benefit liability, beginning of year	26,841,548	14,296,356	12,538,901	3,796,321	57,473,126
Current service cost	1,249,820	1,196,388	4,828,289	1,496,114	8,770,611
Amortization of (gain) loss	(25,397)	172,081	-	45,694	192,378
Interest cost	1,607,148	993,865	846,096	264,835	3,711,944
Benefit payments	(688,645)	(1,079,476)	(1,702,896)	(992,030)	(4,463,047)
Accrued benefit liability, end of year	<u>28,984,474</u>	<u>15,579,214</u>	<u>16,510,390</u>	<u>4,610,934</u>	<u>65,685,012</u>

The actuarial valuations of the plans were based upon a number of assumptions about future events, which reflect management's best estimate. The following represents the more significant assumptions made:

	Benefits payable for early retirees	Vested sick leave benefits	Workers' compensation
Expected inflation rate	3%	3%	3%
Expected level of salary increases	4%	4%	N/A
Interest discount rate	6%	6%	6%

Total employee benefit obligations amount to \$76,770,823 (2006 - \$67,694,247).

a) Liability for Vested Sick Leave Benefits

Regional Operations

Commencing in 2000, the accumulated sick leave plan was replaced by a Short-term Disability plan for employees in Regional Operations. Under the plan, employees with five or more years of service were given the option of receiving a cash payout of fifty percent of the balance in their sick leave bank as at December 31, 1999 or deferring payment until termination of employment with the Region. The estimated actuarial value of the liability of the accumulated days for employees who chose the deferral option is \$1,543,568 (2006 - \$1,527,383) at the end of the year. Employees who had less than five years of service at December 31, 1999 are given the option on the fifth anniversary of their hire date to either receive payment for the value of accumulated sick days as at December 31, 1999 or defer payment until termination of their employment with the Region. A reserve has been established for the past service liability and is reported in the Consolidated Statement of Financial Position. The reserve balance at December 31, 2007 is \$4,456,642 (2006 - \$4,307,364).

Police Services

Under the sick leave benefit plan, unused sick leave can accumulate and employees may become entitled to a cash payment of one-half of the sick bank balance to a maximum of six months salary when they leave the municipality's employ.

The actuarial liability for the accumulated days to the extent that they have vested and could be taken in cash by an employee on termination amounted to \$14,035,646 (2006 - \$12,768,973). A reserve was established to provide for a portion of the Police Services past service liability and the balance at the end of the year is \$11,068,765 (2006 - \$11,032,699) and is reported in the Consolidated Statement of Financial Position.

According to an independent actuarial valuation report dated February 12, 2008 the total estimated liability for both regional operations and police services is \$15,579,214 (2006 - \$14,296,356).

b) Pension Agreement

The Region contributes to the Ontario Municipal Employees Retirement System (OMERS), a multi-employer plan on behalf of approximately 4,313 members of its staff. The plan is a defined benefit plan and specifies the amount of the retirement benefit to be received by the employees based on length of credited service and average earnings.

In 2007, employer contribution amounts to \$21,200,528 (2006 - \$19,400,178) and is included as an expenditure in the Consolidated Statement of Financial Activities. Employees contribution also amounts to \$21,200,528.

c) Post Employment Benefits

Employees who retire under the OMERS pension plan at age fifty or greater with a minimum of twenty years of service with the Region, are entitled to continued coverage for extended health and dental benefits. Police Services provides post employment benefits to age 65 and then a health spending account of \$3,000 per year to age 70 or age 75 for senior officers indexed at CPI.

According to an independent actuarial valuation report dated February 12, 2008 the total future cost associated with these benefits is \$28,984,474 (2006 - \$26,841,548) and is reported in the Consolidated Statement of Financial Position.

d) Workers' Compensation

Under the Workplace Safety and Insurance Act, the Region is a self-insured employer (Schedule II) for all of its employees.

According to an independent actuarial valuation dated February 13, 2008 the estimated liability for all claims incurred to December 31, 2007 is \$4,610,934 (2006 - \$3,796,321) and is reported in the Consolidated Statement of Financial Position. The unamortized actuarial loss as at December 31, 2007 is \$319,855 (2006 - \$365,548).

e) Long-Term Disability Self Funding Arrangement

In October 2002, the Region adopted a self-insured arrangement for its long-term disability benefit (LTD). Under this arrangement, the Region funds its own claims through a segregated reserve and contracts with an insurance carrier to adjudicate and administer all claims on an Administrative Services Only (ASO) basis. According to an independent actuarial valuation dated February 13, 2008 the estimated liability for claims incurred is \$16,510,390 (2006 - \$12,538,901) as at December 31, 2007 and is reported in the Consolidated Statement of Financial Position.

f) OSIFA Loans

On September 24, 2003 and January 6, 2004 the Region entered into two separate financing agreements with the Ontario Municipal Economic Infrastructure Financing Authority (OMEIFA), subsequently renamed the Ontario Strategic Infrastructure Financing Authority (OSIFA), for loan commitments of \$50 million each to finance capital projects. Under the terms of the financial agreements, OSIFA is to provide cost effective financing, first in form of short-term loans for costs incurred during the construction and development stage of these projects, and thereafter upon substantial completion of the projects converting to long-term borrowing in the form of debentures issued by the Region to OSIFA. Total short-term loan advances received by the Region and not yet converted to debentures as at December 31, 2007 are \$17,251,211 (2006 - \$13,236,839). Interest rates for the loans range from 1.45% to 1.70%.

8. CONTRACTUAL OBLIGATIONS AND COMMITMENTS

a) Water Agreements

Under the terms of agreements with the City of Toronto, the Region is entitled to purchase water at rates established every year. Payments in respect of these agreements amounted to \$20,409,720 (2006 - \$19,181,042). Payments under these agreements are financed by area municipalities based on water consumption.

b) York-Peel Water Supply Agreement

In 2001, the Region entered into an inter-regional water servicing agreement with the Regional Municipality of Peel. Under the terms of the agreement, the Region is entitled to purchase water from Peel at a negotiated rate. The Region of York began purchasing water from the Region of Peel in late 2005. The agreement provides for a buy-in payment of \$52.4 million, payable in three equal instalments of \$17.46 million. Two payments have been made to date, with the third and final instalment due in 2011. The Region of York is required to pay operating costs to the Region of Peel for water consumption based on the York Wholesale Rate, commencing in 2005, through to 2031 and beyond. The York Wholesale Rate includes a component to be contributed to a Capital Repair and Replacement Reserve. Payments under this agreement will be financed by the area municipalities based on water consumption.

c) Operating Leases

Under the terms of various operating lease agreements, future minimum payments for the next 5 years are approximately as follows:

	\$
2008	5,125,000
2009	4,812,000
2010	4,028,000
2011	3,549,000
2012	3,547,000

d) York Rapid Transit Plan

In 2002, the Region entered into a public-private partnership with York Consortium 2002 to implement the York Rapid Transit Plan (YRTP). The YRTP was developed from the Region's Transportation Master Plan, which identified the need to implement a rapid network that would reduce the rate of traffic congestion and support economic and residential growth. Implementation of the York Rapid Transit Plan is estimated to cost \$1.5 – 2.2 billion over the next 10 years and is contingent upon future funding agreements with the provincial and federal governments.

e) Toronto-York Subway Extension Project

In 2007, the Region signed an agreement with the City of Toronto and the Toronto Transit Commission to design and construct an extension of the Spadina subway line that will extend from Downsview Station in northwest Toronto into York Region. The subway extension is a part of the Region's Transportation Master Plan and will support economic and residential growth.

The project cost is estimated to be \$2.6 billion over the next 8 years and will be funded by contributions from the Federal Government, the Province of Ontario, the City of Toronto and Region of York. The Region's estimated contribution is \$351 million.

9. CONTINGENT LIABILITIES

a) Long-term Liabilities

The Region is contingently liable for long-term liabilities for which the responsibility for the payment of principal and interest is recoverable from other municipalities, school boards and unconsolidated local boards. The total amount outstanding as at December 31, 2007 is \$150,269,381 (2006 - \$134,243,097) and is recorded on the Consolidated Statement of Financial Position.

b) Public Liability Insurance

During 2006, the Region insured public liability through participation in a reciprocal insurance exchange, Ontario Municipal Insurance Exchange (OMEX).

Public liability insurance limits are set at \$50,000,000. Environmental impairment liability is fully self-insured by the Region. The Region increased its level of self-insured retention, from the various deductible levels under the independent insurance policies, to \$100,000 on January 1, 1998 under the OMEX policies.

Insurance premiums, claims under the deductible provisions of policies and claims in excess of insurance limits are paid from a Self Insurance Reserve Fund established by the Region. The Region makes annual contributions to the reserve on the basis of type of coverage, deductibles and insurance limits. Contributions in 2007 are, \$6,966,611 (2006 - \$8,697,426) and are reported in the Consolidated Statement of Financial Activities.

The Region estimates that the liability as at December 31, 2007 for all outstanding public liability claims is, \$3,841,871 (2006 - \$3,327,345). The total reserve available for public liability and environmental impairment is \$9,620,981 (2006 - \$9,052,523).

c) Contingencies

Region of York, in the course of its operations, is subject to claims, lawsuits and other contingencies. Accruals have been made in specific instances where it is probable that liabilities will be incurred and where such liabilities can be reasonably estimated. Although it is possible that liabilities may arise in other instances for which no accruals have been made, the Region does not believe that such an outcome will significantly impair its operations or have a material adverse effect on its financial position.

10. EXPENDITURES BY OBJECT

The consolidated statement of financial activities reports expenditures by function. The Regional Municipality of York's expenditures by object are as follows:

	2007	2006
	\$	\$
Current Fund Expenditures		
Salaries, wages and benefits	348,651,881	322,176,149
Long-term debt charges	49,609,458	42,250,405
Materials, services, rents and financial items	435,991,308	426,652,398
Asset acquisitions	6,321,495	8,087,845
Transfers to other governments and the public	142,662,592	153,017,133
	<u>983,236,734</u>	<u>952,183,930</u>
Capital Fund Expenditures		
Materials, services, rents and financial items	349,078,548	393,958,515
Asset acquisitions	66,019,242	28,033,326
Transfers to other governments and the public	2,573,151	2,540,410
	<u>417,670,941</u>	<u>424,532,251</u>

11. LOCAL SERVICE REALIGNMENT COSTS

Current liabilities include a \$13,497,935 (2006 - \$15,865,917) obligation due to the Province for Local Service Realignment costs for Social Assistance and Social Housing attributed to Greater Toronto Area (GTA) Pooling.

Annual Local Service Realignment costs for 2007 have been included as expenditures in the Consolidated Statement of Financial Activities based on billings from the Province for Social Assistance, an interim agreement with the Province for Social Housing payments, and unbilled amounts relating to 2007. This obligation is to be phased out over the next six years.

12. PROVINCIAL OFFENCES ADMINISTRATION

The Region administers prosecutions and the collection of related fines and fees under the authority of the Provincial Offences Act ("POA"). The POA is a procedural law for administering and prosecuting provincial offences, including those committed under the Highway Traffic Act, Compulsory Automobile Insurance Act, Trespass to Property Act, Liquor Licence Act, Municipal By-laws and minor federal offences. Offenders may pay their fines at any court office in Ontario, at which time their receipt is recorded in the Integrated Courts Offences Network system ("ICON"). The Region recognizes fine revenue when the receipt of funds is recorded by ICON regardless of the location where payment is made.

The gross revenues consist of fines levied under Part I, II and III (including delay penalties) for POA charges and amount to \$8,269,762 (2006 - \$8,031,360). The net loss amounts to \$2,579,358 (2006 - \$1,556,836). Balances arising from operation of the POA offices are consolidated with these financial statements.

13. SERVICE CONTRACTS WITH THE MINISTRY OF COMMUNITY & SOCIAL SERVICES AND MINISTRY OF CHILDREN & YOUTH SERVICES

The Region has service contracts with the Ministry of Community and Social Services (MCSS) and Ministry of Children and Youth Services (MCYS). One requirement of the service contracts is the production of a report by management, Annual Program Expenditure Reconciliation (APER) which shows a summary by service of all revenues and expenditures and any resulting surpluses and deficits that relate to the service contracts.

A review of these reports shows the following services to be in a deficit position for the year ended December 31, 2007:

Child Care Services	\$110,119
Homelessness	-

Subsidy revenue has been recognized according to the cost sharing formula in the approved service contracts and not based on cash flowed. The surplus amount above is the net cash flow owed to the Region of York for these services contracts from MCSS and MCYS and is reflected in the corporate liabilities account.

14. LIMITATION ON PROPERTY TAX INCREASES AND FUNDING FOR BUSINESS CLASSES UNDER THE MUNICIPAL ACT, 2001

The Municipal Act, 2001 (the "Act") requires that municipalities limit (cap) any annual assessment related property tax increases to 5% on the Commercial, Industrial, and Multi-Residential property classes. The Act also provides that the costs of capping can be funded through retaining assessment related property decreases. Starting in 2005, the Province allowed additional capping options. The Region adopted the following capping options for 2005 and future taxation years:

1. Assessment-related property tax increases be capped at the greater of 10% of the previous year's annualized capped taxes, or 5% of the previous year's annualized full Current Value Assessment (CVA) taxes;
2. Properties for which tax increase have been capped (protected), but are within \$250 of their full CVA taxes, be moved to the CVA tax level within the current taxation year;
3. Properties for which tax decreases have been retained (clawed back), but are within \$250 of their full CVA taxes, be moved to the CVA tax level within the current taxation year.
4. Capped taxes on eligible new construction/new-to-class properties be phased out by 2008 through annual increments to the minimum property tax payable.

The Region is also required by the Act to perform a "banking" role for the local municipalities to ensure that they would have neither a surplus nor a shortfall as a result of this process. The Region will only transfer funds between area municipalities as part of the tax related adjustments and does not incur any direct financial costs to area municipalities.

15. TANGIBLE CAPITAL ASSETS

Effective January 1, 2007 the Region adopted Public Sector Guideline 7 (PSG-7) of the Public Sector Accounting Handbook of the Canadian Institute of Chartered Accountants with respect to the disclosure of tangible capital assets of local governments. PSG-7 provides transitional guidance on presenting information related to tangible capital assets by way of a note to the financial statements until Section 3150-Tangible Capital Assets comes into effect on January 1, 2009. These provisions require local governments to capitalize assets at historical cost and amortize these assets over their estimated useful life.

During 2007, the Region continued to work towards compliance with the new requirements. As at December 31, 2007, the municipality has obtained a listing of Roads, Bridges, Culverts, Land, Buildings and Water & Wastewater assets. A complete listing and values of assets, including vehicles, is currently underway and expected to be completed by December 31, 2008.

a) Major Asset Amortization Schedule

<u>Classifications</u>	<u>Useful life (Years)</u>
Land	Infinite
Buildings	15-50
Leasehold Improvement	Lease Term
Water and Wastewater-Linear	60-100 by materials
Water and Wastewater-Discrete facilities	15-60 by asset components
Hardware and Software	3-7
Equipments	5-30
Vehicles	3-18
Roads (Road surface/Structure)	15/45
Bridges (Deck/Understructure)	25/75
Culverts	60
Level Crossings	40
Intersections	15

b) Method used for determining the cost of each major category

The financial information recorded includes the actual or estimated original cost of the tangible capital assets. When a municipality does not have historical cost accounting records for its tangible capital assets, other methods are used to estimate the cost and accumulated amortization of the assets. The Region applies a consistent method of estimating the cost of the tangible capital assets for which it does not have historical cost records, except in circumstances where it can be demonstrated that a different method would provide a more accurate estimate of the cost of a particular type of tangible capital asset. After defining replacement cost, Engineering News Record was used as a resource for determining appropriate indices in order to deflate the replacement cost to an estimated asset acquisition cost.

c) Amortization

Amortization is calculated on a straight-line basis over an asset's expected useful life for all classes excepting Land. Land is considered to have an infinite life without amortization. Residual values of assets are assumed to be zero. Amortization convention is to start amortization the month following the month that the asset is put in service.

d) Contributed Capital

Contributed capital assets for buildings, roads and water & wastewater are recognized at fair market value.

e) Works of Art

Works of art for display in municipal property are not included as tangible capital assets. The cost of the Region's works of art is not determinable. Therefore, no valuation of the collection has been conducted or disclosed in the consolidated financial statements.

THE REGIONAL MUNICIPALITY OF YORK
Schedule of Current Fund Operations
For the year ended December 31, 2007

	Budget (Unaudited) \$	2007 \$	2006 \$
Revenues			
Net taxation/user charges	783,245,602	803,628,396	736,367,906
Transfer payments	186,433,600	172,207,557	174,258,610
Development contributions	83,418,540	82,902,783	62,670,417
Fees and services	89,799,400	61,907,865	61,469,783
Other	-	20,090,971	15,527,091
Total Revenues	<u>1,142,897,142</u>	<u>1,140,737,572</u>	<u>1,050,293,807</u>
Expenditures			
General government	64,207,300	66,417,149	61,863,941
Protection to persons and property	186,874,700	186,891,603	169,413,205
Transportation services	167,617,900	165,458,501	149,509,169
Environmental services	146,280,800	145,278,950	130,826,223
Health and emergency services	83,468,700	80,428,879	79,366,410
Community services	204,832,242	197,108,270	208,865,550
Social housing	91,510,900	90,267,804	88,620,865
Planning and development	6,494,900	6,316,851	5,845,353
Total Expenditures	<u>951,287,442</u>	<u>938,168,007</u>	<u>894,310,716</u>
Net Revenues	<u>191,609,700</u>	<u>202,569,565</u>	<u>155,983,091</u>
Financing and Transfers			
Debt principal repayments	(90,281,300)	(90,134,289)	(72,501,636)
Accrued interest on long-term liabilities	-	3,897	1,721,508
Future employee benefits	-	9,076,576	11,709,323
Insurance claims	-	514,526	110,646
Net transfer to reserves and reserve funds	(97,791,600)	(124,279,832)	(90,720,197)
Transfer to capital operations	(3,536,800)	(5,227,827)	(7,049,694)
Net Financing and Transfers	<u>(191,609,700)</u>	<u>(210,046,949)</u>	<u>(156,730,050)</u>
Change in non financial assets	<u>-</u>	<u>7,477,384</u>	<u>746,959</u>
Change in Current Fund	-	-	-
Surplus/(deficit) beginning of year	-	-	-
Surplus/(deficit) end of year	<u>-</u>	<u>-</u>	<u>-</u>

THE REGIONAL MUNICIPALITY OF YORK

Schedule of Capital Fund Operations

For the year ended December 31, 2007

	Budget (Unaudited) \$	2007 \$	2006 \$
Revenues			
Development contributions	124,928,100	81,616,809	69,708,846
Transfer payments	37,619,531	36,522,978	32,518,234
Other	8,734,000	69,280,848	36,872,721
Total Revenues	171,281,631	187,420,635	139,099,801
Expenditures			
General government	15,102,600	11,081,225	8,870,851
Protection to persons and property	17,875,900	13,563,348	9,021,195
Transportation services	197,768,405	135,901,131	111,995,417
Environmental services	311,407,100	249,324,215	281,351,673
Health and emergency services	2,846,200	1,851,589	3,391,134
Community services	1,818,800	632,138	1,823,858
Social housing	8,663,200	5,317,295	8,078,123
Planning and development	78,100	-	-
Total Expenditures	555,560,305	417,670,941	424,532,251
Net Expenditures	(384,278,674)	(230,250,306)	(285,432,450)
Financing and Transfers			
Proceeds from long-term debt	252,784,174	173,268,277	226,151,869
Debt issue costs	-	(1,870,555)	(1,675,946)
OSIFA loans	-	4,014,372	13,172,934
Interest earned on own sinking fund	-	(119,187)	
Transfer from current fund	3,536,800	5,227,827	7,049,694
Transfer from reserve fund	127,957,700	98,643,195	96,243,212
Net Financing and Transfers	384,278,674	279,163,929	340,941,763
Change in Capital Fund	-	48,913,623	55,509,313
Opening Capital Fund Balance	-	9,892,947	(45,616,366)
Closing Capital Fund Balance	-	58,806,570	9,892,947

THE REGIONAL MUNICIPALITY OF YORK

Schedule of Reserves and Reserve Funds

For the year ended December 31, 2007

	Budget (Unaudited) \$	<u>2007</u> \$	2006 \$
Revenue			
Transfer payments	-	24,174,170	12,519,596
Interest	-	19,954,543	18,335,188
	-	44,128,713	30,854,784
Transfers from/(to) other funds			
Transfer from current fund	149,547,000	169,506,607	137,439,229
Transfer to current fund	(51,755,400)	(45,226,775)	(46,719,032)
Transfer to capital fund	(93,007,900)	(98,643,195)	(96,243,212)
Net Financing and Transfers	4,783,700	25,636,637	(5,523,015)
Change in Reserve and Reserve Fund Balance	4,783,700	69,765,350	25,331,769
Opening Balance	504,639,326	504,639,326	479,307,557
Ending Balance	509,423,026	574,404,676	504,639,326

THE REGIONAL MUNICIPALITY OF YORK

Schedule of Reserves and Reserve Funds

For the year ended December 31, 2007

	<u>2007</u>	<u>2006</u>
Reserves		
-Working capital	37,030,315	37,004,074
-Equipment replacement	5,898,534	4,631,939
-Vacation pay	710,529	682,673
-Group benefits	347,183	117,944
-OMERS (Type 3)	94,604	94,604
Total Reserves	<u>44,081,165</u>	<u>42,531,234</u>
Reserve Funds		
-Capital reserve	208,508,426	163,790,818
-Social assistance	58,780,156	55,907,119
-Social housing	51,237,232	52,926,197
-Capital reserve-water and sewer	28,897,565	44,080,734
-Solid waste management	24,701,007	23,334,381
-Facilities management capital	24,216,092	10,046,454
-Tax stabilization	24,172,335	23,000,000
-Roads capital	20,627,544	14,440,492
-Sick leave	15,525,407	15,340,063
-Transit	14,029,305	9,588,120
-Long-term disability	13,899,057	11,090,826
-Workers' compensation schedule II	13,008,386	11,623,657
-Insurance	9,620,981	9,052,523
-Land securement	5,659,944	4,528,998
-Federal Public Transit Fund	3,423,478	-
-Provincial Gas Tax	3,227,656	4,642,003
-Property tax write-offs	3,000,000	3,000,000
-Innovation	2,657,677	2,211,023
-Provincial highways	2,260,717	1,633,462
-Computer software acquisition	992,607	727,091
-Non-profit housing capital	666,821	-
-York Region Transit mobility vehicle	522,699	502,228
-Child benefit	313,882	351,986
-Alternative Community Living	217,441	135,344
-Seized funds	133,175	142,810
-Insurance claims and certificate system	12,243	11,763
-Ontario Bus Replacement Program	11,678	-
Total Reserve Funds	<u>530,323,511</u>	<u>462,108,092</u>
Total Reserves and Reserve Funds	<u><u>574,404,676</u></u>	<u><u>504,639,326</u></u>

SINKING FUND

STATEMENT OF FINANCIAL POSITION,

FINANCIAL ACTIVITIES

AND

CHANGE IN FUND BALANCE

2007





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AUDITORS' REPORT

To the Members of Council, Inhabitants and Ratepayers of
The Regional Municipality of York

We have audited the statement of financial position of the Sinking Funds of The Regional Municipality of York (the "Region") as at December 31, 2007 and the statement of financial activities for the year then ended. These financial statements are the responsibility of the Region's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the Sinking Funds of the Region as at December 31, 2007 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Chartered Accountants, Licensed Public Accountants

Toronto, Canada

April 4, 2008

THE REGIONAL MUNICIPALITY OF YORK

Sinking Fund Statement of Financial Position

As at December 31, 2007

	2007 \$	2006 \$
Financial Assets		
Investments – at amortized cost (Note 1)	14,715,041	1,854,748
Total Assets	14,715,041	1,854,748
Liabilities		
Actuarial requirement for retirement of the Sinking Fund (Note 2)	14,578,836	1,764,125
Fund balance	136,205	90,623
Total Liabilities and Fund Position	14,715,041	1,854,748

THE REGIONAL MUNICIPALITY OF YORK

Sinking Fund Statement of Financial Activities and Change in Fund Balance

For the year ended December 31, 2007

	Budget (Unaudited) \$	2007 \$	2006 \$
Revenues			
Contributions from:			
Area Municipalities	2,714,057	2,714,057	104,968
Regional Corporation	9,884,553	9,884,553	-
Total contributions	12,598,610	12,598,610	104,968
Interest earned	261,701	261,683	100,669
Total revenues	12,860,311	12,860,293	205,637
Expenditures			
Actuarial requirement for the year	(12,814,712)	(12,814,711)	(184,307)
Change in Fund Balance	45,599	45,582	21,330
Opening Fund Balance	90,623	90,623	69,293
Closing Fund Balance	136,222	136,205	90,623

The accompanying notes are an integral part of these Financial Statements.

The Regional Municipality of York's sinking fund is a separate fund maintained for the purpose of providing periodic repayments of all debts to be retired by means of sinking funds.

1. INVESTMENTS

All investments are purchased with the intention of holding them until maturity. They are recorded at cost, price adjusted annually for amortization of discount or premium on a present value basis as determined at the time of purchase with the amount of such amortization included in the interest earned on the Statement of Financial Activities and Change in Fund Balance. The investments have a market value of \$15,073,063 (2006 - \$1,970,785).

2. ACTUARIAL REQUIREMENTS

The actuarial requirements of the sinking fund represent the amounts levied during the year as set out in the sinking fund debenture by-law plus interest thereon capitalized at a rate of 4%, 5% or 8% per annum compounded annually. Any excess revenue over these requirements is included in the sinking fund balance.

RESIDENTS'
TRUST FUNDS AND DONATION ACCOUNT
STATEMENT OF FINANCIAL POSITION
AND
FINANCIAL ACTIVITIES
2007





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AUDITORS' REPORT

To the Members of Council, Inhabitants and Ratepayers of
The Regional Municipality of York

We have audited the residents' trust funds and donation account statement of financial position of The Regional Municipality of York (the "Region") as at December 31, 2007 and the trust funds statement of financial activities for the year then ended. These financial statements are the responsibility of the Region's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the funds held in trust and its donation account by the Region as at December 31, 2007 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

Chartered Accountants, Licensed Public Accountants

Toronto, Canada

April 4, 2008

THE REGIONAL MUNICIPALITY OF YORK
Residents' Trust Funds & Donation Account
Statement of Financial Position
As at December 31, 2007

	Trust \$	Donation \$	2007 \$	2006 \$
Financial Assets				
Cash	150,647	48,830	199,477	180,884
Investments	282,034	-	282,034	276,299
Residents' petty cash	5,000	-	5,000	5,000
Total Assets	437,681	48,830	486,511	462,183
Fund Balances	437,681	48,830	486,511	462,183

THE REGIONAL MUNICIPALITY OF YORK
Residents' Trust Funds & Donation Account
Statement of Financial Activities
For the year ended December 31, 2007

	Trust \$	Donation \$	2007 \$	2006 \$
Fund balances, beginning of year	427,345	34,838	462,183	434,359
Source of funds:				
Deposits on behalf of residents	206,862	24,829	231,691	328,755
Increase in investments	5,735	-	5,735	-
Interest earned on deposits	4,188	1,714	5,902	4,565
	216,785	26,543	243,328	333,320
Use of funds:				
Withdrawals	(206,449)	(12,551)	(219,000)	(208,673)
Investing				
Matured investments not reinvested	-	-	-	(96,823)
Net activity	10,336	13,992	24,328	27,824
Fund balances, end of year	437,681	48,830	486,511	462,183

The accompanying notes are an integral part of these Financial Statements.

THE REGIONAL MUNICIPALITY OF YORK
Notes to the Residents' Trust Funds and Donation Account
Statement of Financial Position and Financial Activities
December 31, 2007

1. ACCOUNTING POLICIES

- a) These financial statements reflect the financial activity and financial position of funds held in trust by the Regional Municipality of York (the 'Region') for residents of Newmarket Health Centre and Maple Health Centre, and funds donated to the facilities.
- b) Funds held in trust and monies received by way of donation are invested by the Region on behalf of the residents. Interest is credited to the funds based on the average yield earned by the Region on its investments.

2. BASIS OF ACCOUNTING

- a) Cash and investments are recorded at cost.
- b) Deposits on behalf of residents are reported upon receipt and interest income is reported on the accrual basis of accounting. Withdrawals are reported in the period made.

3. INVESTMENTS

The investments have a market value of \$288,068 (2006 - \$279,271).